CRAWFORD COUNTY, IOWA

INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION SCHEDULE OF FINDINGS AND QUESTIONED COSTS

JUNE 30, 2020

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Officials

Name	Title	Term Expires
David Muhlbauer Cecil Blum Jeri Vogt Kyle Schultz Eric Skoog	Board of Supervisors	January, 2021 January, 2021 January, 2023 January, 2023 January, 2023
Terri Martens	County Auditor	January, 2021
Sheri Neddermeyer	County Treasurer	January, 2023
Denise Meeves	County Recorder	January, 2023
Jim Steinkuehler	County Sheriff	January, 2021
Roger Sailer (Resigned January, 2020)	County Attorney	
Colin Johnson (Appointed January, 2020)	County Attorney	January, 2023
Duane Zenk	County Assessor	Appointed

1910 EAST 7th STREET BOX 369 ATLANTIC, IOWA 50022-0369 (712) 243-1800 FAX (712) 243-1265 CPA@GBKCO.COM

Mark D. Kyhnn Kenneth P. Tegels Christopher J. Nelson David A. Ginther

INDEPENDENT AUDITOR'S REPORT

To the Officials of Crawford County

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Crawford County, Iowa as of and for the year ended June 30, 2020, and related notes to financial statements, which collectively comprise the County's basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

To the Officials of Crawford County

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of Crawford County as of June 30, 2020 and the respective changes in its financial position and, where applicable, its cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of a Matter

As discussed in Note 15 to the financial statements, Cass County adopted new accounting guidance related to Governmental Accounting Standards Board Statement No. 84, <u>Fiduciary Activities</u>. Our opinions are not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require Management's Discussion and Analysis, the Budgetary Comparison Information, the Schedule of the County's Proportionate Share of the Net Pension Liability and the Schedule of County Contributions on pages 3 through 3g and on pages 42 through 47 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Crawford County, Iowa's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the nine years ended June 30, 2019 (which are not presented herein) and expressed unmodified and qualified opinions on those financial statements. The supplementary information included in Schedules 1 through 6, including the Schedule of Expenditures of Federal Awards required by Title 2, U.S. Code of Federal Regulations, Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance), is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

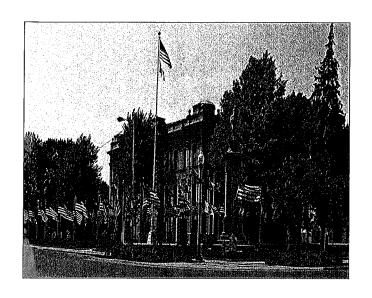
To the Officials of Crawford County

Other Reporting Required by Government Auditing Standards

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In accordance with Government Auditing Standards, we have also issued our report dated March 22, 2021 on our consideration of Crawford County, Iowa's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Crawford County's internal control over financial reporting and compliance.

Atlantic, Iowa March 22, 2021



Board of Supervisors

Crawford County Courthouse 1202 Broadway Denison, Iowa 51442

(712)263-5356 Fax: (712)263-8382

MEMBERS:

Jean Heiden, Ty Rosburg, Kyle Schultz, Eric Skoog and Jeri Vogt

MANAGEMENT'S DISCUSSION & ANALYSIS

Crawford County provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2020. It is the intent that this statement be reviewed and considered in conjunction with reading the County's financial statements, which follow.

2020 FINANCIAL HIGHLIGHTS

- The County implemented Governmental Accounting Standards Board Statement (GASBS) No. 84, <u>Fiduciary Activities</u>, during fiscal year 2020. The beginning net position for fiduciary (custodial) funds was restated by \$1,929,333 to retroactively report fiduciary funds in accordance with the GASBS.
- ➤ Crawford County's revenue for the 2020 governmental activities was \$19,140,398 compared to \$19,947,690 in 2019, for a decrease of \$807,292. Capital grants, contributions and restricted interest decreased by \$1,030,367 from the previous year. Property and other county taxes increased \$368,341 from the previous fiscal year.
- > Crawford County's expenditures decreased to \$19,584,205 in fiscal year 2020 from \$20,313,444 in fiscal year 2019 a decrease of \$729,239.
- > Crawford County's capital assets (net of accumulated depreciation) decreased approximately \$1,722,815 from the previous year.
- ➤ Crawford County self-funds their health insurance, using a stop loss of \$40,000. So far the plan has worked to maintain relatively level premiums and the County has been able to grow a reserve in the fund. The ending assets as of June 30, 2020 were \$1,711,844 and the claims incurred but not yet paid were \$83,606 leaving a net position of \$1,628,238.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

- Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the County's financial activities.
- The Government-Wide Financial Statements consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of Crawford County as a whole and present an overall view of the County's finances.
- The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Crawford County's operations in more detail than government-wide financial statements by providing information about the most significant funds. The remaining financial statements provide information about activities for which Crawford County acts solely as an agent or custodian for the benefit of those outside of County government (Custodial Funds).
- Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.
- Required Supplementary Information further explains and supports the financial statements with a comparison of the County's budget for the year, and the County's proportionate share of the net pension liability and related contributions.
- Supplementary Information provides detailed information about the nonmajor governmental and the individual Custodial Funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various federal programs benefiting the County.

Reporting the County's Financial Activities

Government-Wide Financial Statements

One of the most important questions asked about the County's finances is "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information which helps answer this question. These statements include all assets, deferred outflows of resources, liabilities and deferred inflows of resources using the accrual basis of accounting and the economic resources measurement focus. This is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid.

The Statement of Net Position presents financial information on all of the County's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as *net position*. Over time, increases or decreases in the County's net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during the fiscal year. All changes in net position are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods.

The County's governmental activities are displayed in the Statement of Net Position and the Statement of Activities. Governmental activities include:

- 1. Public Safety and Legal Services
- 2. Physical Health & Social Services
- 3. Mental Health
- 4. County Environment and Education
- 5. Roads and Transportation
- 6. Governmental Services to Residents
- 7. Administration
- 8. Interest on Long-Term Debt

Property tax, local option tax, road use tax, and state and federal grants finance most of these activities.

Fund Financial Statements

Crawford County has three kinds of funds: governmental funds, proprietary funds, & fiduciary funds:

1) Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These governmental funds include: (1) the General Fund, (2) The Special Revenue Funds such as Mental Health, Rural Services, Secondary Roads and others, (3) the Debt Service Fund, and (4) the Capital Projects Fund. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The required financial statements for governmental funds include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances.

2) A proprietary fund accounts for the County's Internal Service, Employee Group Health Fund. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the County's various functions.

The required financial statements for proprietary funds include a Statement of Net Position, a Statement of Revenues, Expenses and Changes in Fund Net Position and a Statement of Cash Flows.

3) Fiduciary funds are used to report assets held in a trust or custodial capacity for others which cannot be used to support the County's own programs. These fiduciary funds include Custodial Funds that account for emergency management services and the County Assessor to name a couple.

The required financial statement for fiduciary funds is a Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position.

Reconciliations between the government-wide financial statements and the governmental fund financial statements follow the governmental fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of financial position. Crawford County's net position for FY20 total \$46,539,000 compared to FY19 at \$46,982,807. The County is recording capital assets, which decreased to \$37,599,336 in FY20. The analysis that follows focuses on the changes of the net position for our governmental activities.

Net Position of Governmental Activities

	June 30, 2020	June 30, 2019
Current and other assets Capital Assets	\$ 24,629,035 37,599,336	\$ 23,458,493 39,322,151
Total Assets	<u>\$ 62,228,371</u>	\$ 62,780,644
Deferred Outflows of Resources	<u>\$ 1,263,290</u>	<u>\$ 1,559,565</u>
Long Term Liabilities Other Liabilities	\$ 5,368,567 1,104,941	\$ 5,885,066 1,763,651
Total Liabilities	<u>\$ 6,473,508</u>	<u>\$ 7,648,717</u>
Deferred Inflows of Resources	<u>\$ 10,479,153</u>	<u>\$ 9,708,685</u>
Net Position: Net investment in capital assets Restricted Unrestricted	\$ 36,884,336 7,032,181 2,622,483	\$ 38,472,151 6,121,541 2,389,115
Total Net Position	<u>\$ 46,539,000</u>	<u>\$ 46,982,807</u>

The largest portion of the County's net position is the Net Investment in Capital Assets (e.g. land, infrastructure, buildings, and equipment). The debt related to the Investment in Capital Assets is liquidated with sources other than capital assets, since they are unavailable for future spending. Restricted net position represent resources subject to external restrictions, constitutional provisions, or enabling legislation on how they can be used. Unrestricted net position are the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, legislation, or other legal requirements.

	JES	-		
IVEAPIA	523	6/30/20	6/30/19	Difference
Program	Revenues			211.01.01.00
	Charges for services	1,854,855	3,333,170	(1,478,315
	Operating Grants & Contributions	6,653,914	5,412,617	1,241,29
	Capital Grants & Contributions	178,818	1,209,185	(1,030,367
General	Revenues	.,		
	Property Taxes	8,856,318	8,487,977	368,34
	Penalty & Interest on Property	25,992	50,900	(24,908
	State tax credits	599,201	601,327	(2,126
	Local option sales & service tax	750,800	624,434	126,366
	Unrestricted investment earnings	219,012	226,503	(7,491
	Other general revenues	1,488	1,577	(89
	Total Revenues	19,140,398	19,947,690	(807,292
PROGR	AM EXPENSES			
i itooit	Public Safety & Legal Services	2,760,435	2,658,279	102,156
	Physical Health & Social Services	2,760,433	2,369,500	(99,504
	Mental Health	610,790	493,891	116,899
	County Environment & Education	1,078,462	1,016,266	62,196
	Roads & Transportation	10,136,550	9,939,989	196,56
	Government Services to Residents	661,297	668,204	(6,907
	Administration	2,048,773	3,147,387	(1,098,614
	Interest on long-term debt	17,902	19,928	(2,026
			-	
	Total Expenses	19,584,205	20,313,444	(729,239
	Change in Net Position	(443.807)	(365.754)	(78.053
	Change in Net Position Net position beginning of year	(443,807) 46,982,807	(365,754) 47,348,561	(78,053 (365,754

Revenues of the County's governmental activities decreased 4.0% or approximately \$807,000 from Fiscal 2019 to Fiscal 2020.

Expenditures decreased to \$19,584,205 in fiscal year 2020 from \$20,313,444 in fiscal year 2019.

	Taxable Valuation with Gas and Electric Values			nations without ectric Values
Rural Urban	1-1-19 \$ 809,924,737 341,134,213	1-1-18 \$ 774,277,965 324,362,126	1-1-19 \$ 800,247,373 338,818,250	1-1-18 \$ 764,728,235 <u>321,888,300</u>
Total	<u>\$1,151,058,950</u>	<u>\$1,098,640,091</u>	<u>\$1,139,065,623</u>	<u>\$1,086,616,535</u>
Increase Over Previous Year		\$ 52,418,859		\$ 52,449,088

The total TIF asking from the cities was as follows:

Taxable Valuation Year	Applicable Increment Value
1-1-2018	5,602,574
1-1-2019	9,969,272

Increase in TIF requests

\$ 4,366,698

In addition to the increase in valuation, the residential rollback increased from 55.6209% to 56.9180% - a 1.2971% increase. The residential rollback is the percentage of the valuation of a residence which is taxed.

The county's tax levies are compared as set forth below:

	2019-2020	_2018-2019
General Basic/General Supplemental MH-DD/County Services Rural Basic/Rural Supplemental Debt Service	4.95000 .47018 4.20000 13972	4.95000 .40000 4.20000 .14520
Total	9.75990	9.6952

Local option sales tax revenue increased with the County receiving a total of \$750,800 in total for the year.

INDIVIDUAL MAJOR FUND ANALYSIS

As Crawford County completed the year, its governmental funds reported a combined cash balance of \$10,035,925, an increase of \$625,612 from the previous year. The county ended the year with a combined fund balance of \$12,119,607, an increase of \$1,568,669 over the previous year.

The General Fund, as the operating fund for Crawford County, ended FY20 with a cash balance of \$5,961,150, and a fund balance of \$6,450,147.

The Rural Services Fund ended FY20 with a fund balance of \$624,926.

Secondary Roads ended FY20 with a fund balance of \$4,156,661. This fund changes due to timing of construction projects. Crawford County maintains 878 miles of gravel roads, has 209 miles of dirt roads and 135 miles of paved roads. Unlike a large number of Iowa counties, Crawford County also has 265 bridges which they maintain. The county has an entitlement to farm to market funds for secondary road purposes which are administered by the Iowa Department of Transportation. These funds are not included in the County's financial report.

The Mental Health Fund ended FY20 with a fund balance of \$166,109.

GENERAL BUDGETARY HIGHLIGHTS

The Crawford County budget was amended one time during fiscal year 2020. The County's disbursements were less than budgeted in all functions and less than budgeted in total by \$2,099,418.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

Crawford County ended FY20 with approximately \$78,594,998 invested in a broad range of capital assets. Crawford County excludes any assets under \$5,000. After consideration of accumulated depreciation of \$40,995,662, the government activities capital assets net are \$37,599,336.

Debt

Crawford County has general obligation bonds outstanding as of the end of FY20 totaling \$715,000 compared to \$850,000 at the end of FY19. Principal payments due during FY21 total \$140,000.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

Crawford County's 2010 population increased .9% to 17,096 from the 2000 census. Crawford County's estimated 2019 population decreased to 16,820 from 2010. 25.1% of our population is 18 or under and 17.9% is 65 or older. Per capita income for the last 12 months was \$29,196 as compared to a state per capita income of \$32,176. Persons below the poverty level in Crawford County was 12.5% of our population compared to a state average of 11.2%. These numbers come from the Crawford County Quick Facts from the US Census Bureau.

New examples of economic growth are Continental Carbonics and GCC Alliance Concrete. Continental Carbonics will employ 70 employees and have invested \$20M in their production site located west of Denison on the south side of Highway 30, across from Anderson Ethanol. GCC Alliance Concrete will employ 15 employees and have invested \$1M in their site located at 801 S 8th St, Denison.

A total of 93 wind tower are currently producing energy in Crawford County. The newest wind tower project is currently assessed at 30% of the full value. The max percentage is 30%. Anderson's Ethanol plant continues to produce over 60 million gallons of ethanol per year for America's transportation needs.

FY2020 was affected by a nationwide pandemic. Crawford County has continued to serve the taxpayers of our county in the safest way possible.

Crawford County expenditures for all departments for fiscal year ending 2021 are estimated to be \$19,974,457. Increases are mostly occurring in the General Basic Fund; and Secondary Road Fund where reimbursable bridge replacement projects are budgeted.

Ending fund balances for fiscal year ending 2021 are estimated to be \$2,605,528 lower than actual fiscal year ending 2020. The Board will continue to monitor fund balances.

For the past several years Crawford County has seen growth in valuations, allowing levy rates to be reduced.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of Crawford County's finances and show accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the Crawford County Auditor's office, 1202 Broadway, Denison, IA 51442, telephone (712)263-3045.

Statement of Net Position

June 30, 2020

	Governmental <u>Activities</u>	
Assets		
Cash and pooled investments Receivables: Property tax:	\$	11,747,769
Delinquent Succeeding year Interest and penalty on property tax Accounts Accrued interest Due from other funds Due from other governments Inventories Prepaid insurance Capital assets (net of accumulated depreciation) Total assets		48,395 9,578,000 63,265 95,089 48,213 43,046 1,121,584 1,657,810 225,864 37,599,336 62,228,371
Deferred Outflows of Resources		
Pension related deferred outflows	• • • • • • • • • • • • • • • • • • • •	1,263,290
Liabilities		
Accounts payable Salaries and benefits payable Due to other governments Long-term liabilities:		812,513 263,786 28,642
Portion due or payable within one year: General obligation bonds Compensated absences Portion due or payable after one year:		140,000 735,349
General obligation bonds Net pension liability Total liabilities		575,000 3,918,218 6,473,508
Deferred Inflows of Resources		
Unavailable property tax revenue Pension related deferred inflows Total deferred inflows of resources		9,578,000 901,153 10,479,153

(continued next page)

Statement of Net Position - continued

June 30, 2020

	Governmental Activities		
Net Position			
Net investment in capital assets Restricted for: Mental health purposes Rural services purposes Secondary roads purposes Other purposes Unrestricted	\$ 36,884,336 155,796 604,221 3,921,159 2,351,005 2,622,483		
Total net position	<u>\$ 46,539,000</u>		

Statement of Activities

Year ended June 30, 2020

				Program Revenues
		Expenses	C	harges for Service
Functions/Programs:				
Governmental activities:				
Public safety and legal services	\$	2,760,435	\$	139,092
Physical health and social services		2,269,996		1,041,602
Mental health		610,790		17,897
County environment and education		1,078,462		177,373
Roads and transportation		10,136,550		138,018
Governmental services to residents		661,297		325,778
Administration		2,048,773		15,095
Interest on long-term debt	_	17,902		
Total	<u>\$</u>	19,584,205	<u>\$</u>	1,854,855

General Revenues:

Property and other county tax levied for:
General purposes
Penalty and interest on property tax
State tax credits
Local option sales tax
Unrestricted investment earnings
Miscellaneous

Total general revenues

Change in net position

Net position beginning of year

Net position end of year

See notes to financial statements.

	Program	Revenu	ies		
\mathbf{C}	Operating Grants, Contributions and Restricted Interest		pital Grants, ontributions d Restricted Interest	Ro	et (Expense) evenue and Changes in et Position
\$ <u>\$</u>	96,135 886,066 85,214 20,860 5,427,705 37,964 99,970 6,653,914	\$ <u>\$</u>	178,818 178,818	\$((((- (2,525,208) 342,328) 507,679) 880,229) 4,392,009) 297,555) 1,933,708) 17,902) 10,896,618) 8,856,318 25,992 599,201 750,800 219,012 1,488 10,452,811 443,807) 46,982,807
				<u>\$</u>	<u>46,539,000</u>

Balance Sheet Governmental Funds

June 30, 2020

	Special Revenue				nue	
		General		Rural Services		Secondary Roads
Assets						
Cash and pooled investments Receivables: Property tax:	\$	5,961,150	\$	681,958	\$	2,503,194
Delinquent Succeeding year Interest and penalty on property tax		30,930 5,533,000 63,265		12,119 3,321,000		
Accounts Accrued interest Due from other funds		93,390 48,213 42,426		 		1,699
Due from other governments Inventories		384,166		 4.750	•	737,418 1,657,810
Prepaid insurance	ф.	164,528	Φ.	4,750	ф.	56,586
Total assets Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$</u>	12,321,068	<u>\$</u>	4,019,827	<u>\$</u>	4,956,707
Liabilities:						
Accounts payable Salaries and benefits payable Due to other governments Compensated absences Total liabilities	\$ 	42,877 127,862 13,999 58,988 243,726	\$	50,416 10,906 460 61,782	\$	635,191 124,136 14,643 26,076 800,046
Deferred Inflows of Resources: Unavailable revenues:						
Succeeding year property tax Other Total deferred inflows of		5,533,000 94,195		3,321,000 12,119		
resources		5,627,195		3,333,119		

(continued next page)

]	Special Revenue Mental Health	<u>Nonmajor</u>		Total			
\$	168,056	\$	721,567	\$	10,035,925		
<u>\$</u>	4,343 587,000 759,399	<u>\$</u>	1,003 137,000 620 860,190	<u>\$</u>	48,395 9,578,000 63,265 95,089 48,213 43,046 1,121,584 1,657,810 225,864 22,917,191		
\$	882 1,065 1,947	\$	423 423	\$	728,907 263,786 28,642 86,589 1,107,924		
	587,000 4,343 591,343		137,000 1,003 138,003		9,578,000 111,660 9,689,660		

Balance Sheet Governmental Funds - continued

June 30, 2020

			Special Revenue			
				Rural	Secondary	
		General		Services	,	Roads
Fund balances:						
Nonspendable:						
Inventories	\$		\$		\$	1,657,810
Prepaid insurance		164,528		4,750		56,586
Restricted for:		•		·		ĺ
Mental health purposes				De Mo		
Rural services purposes				620,176		
Secondary roads purposes						2,442,265
Capital projects						
Debt service				an es		
Other purposes						
Unassigned		6,285,619		==		
Total fund balances	•	6,450,147		624,926		4,156,661
						1,200,002
Total liabilities, deferred inflows						
of resources and fund						
balances	\$	12,321,068	\$	4,019,827	\$	4,956,707
					<u></u>	.,

 Special Revenue Mental Health	_ N	onmajor	 Total
\$ 	\$		\$ 1,657,810
			225,864
166,109		MA SA	166,109
			620,176
			2,442,265
		116,824	116,824
		51,617	51,617
		553,323	553,323
 			 6,285,619
 166,109		721,764	12,119,607
\$ 759,399	\$	860,190	\$ 22,917,191

Reconciliation of the Balance Sheet -Governmental Funds to the Statement of Net Position

June 30, 2020

Total governmental fund balances (page 8)			\$ 12,119,607
Amounts reported for governmental activities in the statement of Net Position are different because:			
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds. The cost of assets is \$78,594,998 and the accumulated depreciation is \$40,995,662.			37,599,336
Other long-term assets are not available to pay current period expenditures and, therefore, are recognized as deferred inflows of resources in the governmental funds.			111,660
The Internal Service Fund is used by management to charge the costs of the partial self funding of the County's health insurance benefit plan to individual funds. The assets and liabilities of the Internal Service Fund are included with governmental activities in the Statement of Net Position.			1,628,238
Pension related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows: Deferred outflows of resources Deferred inflows of resources	\$(_	1,263,290 901,153)	362,137
Long-term liabilities, including general obligation bonds, compensated absences payable and net pension liability, are not due and payable in the current period and, therefore, are not reported in the government funds.			 5,281,978)
Net position of governmental activities (page 5)			\$ 46,539,000

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

Year ended June 30, 2020

			Special	Special Revenue		
	 General		Rural Services		Secondary Roads	
Revenues:						
Property and other County tax	\$ 5,100,644	\$	3,114,428	\$		
Local option sales tax	75,080				675,720	
Interest and penalty on property	• • • • •					
tax	25,992		4.60.04.5			
Intergovernmental	1,976,264		169,835		5,479,149	
Licenses and permits	2,415				1,215	
Charges for service	895,946					
Use of money and property Miscellaneous	189,151		2.667		01.600	
Total revenues	 78,881	*******	3,667		81,692	
Total revenues	 8,344,373		3,287,930		6,237,776	
Expenditures:						
Operating:						
Public safety and legal services	2,480,806		153,108			
Physical health and social services	2,261,450					
Mental health	_,_ · _ , · · · ·					
County environment and education	684,870		352,192			
Roads and transportation			548,159		7,698,807	
Governmental services to residents	652,495					
Administration	1,499,236				Fig. 144	
Debt service						
Capital projects	 6,044				100,525	
Total expenditures	 7,584,901		1,053,459		7,799,332	
T (1 6 ') C						
Excess (deficiency) of revenues over			0.004.454	,		
(under) expenditures	 759,472		2,234,471	_(_	1,561,556)	

(continued next page)

 Special Revenue Mental Health	<u>Nonmajor</u>		<u></u>	Total
\$ 484,480	\$	146,000	\$	8,845,552
				750,800
				25,992
121,516		22,342		7,769,106
				3,630
		31,143		927,089
		5,543		194,694
 		145,423 350,451		309,663
 605,996		350,451		18,826,526
		40,921		2,674,835
				2,261,450
608,398				608,398
		5,220		1,042,282
PRI DO				8,246,966
				652,495
				1,499,236
		152,902		152,902
 		144,270		250,839
 608,398		343,313		17,389,403
 2,402)		7,138		1,437,123

Statement of Revenues, Expenditures and Changes in Fund Balances - continued Governmental Funds

Year ended June 30, 2020

	Special Revenue					nue
		General		Rural Services		Secondary Roads
Other financing sources (uses): Sale of capital assets Operating transfers in Operating transfers out Total other financing sources (uses)	\$ _(213 74,290 278,346) 203,843)	\$	2,300,500) 2,300,500)	\$	131,333 2,482,900 2,614,233
Change in fund balances		555,629	(66,029)		1,052,677
Fund balances beginning of year		5,894,518		690,955		3,103,984
Fund balances end of year	\$	6,450,147	<u>\$</u>	624,926	\$	4,156,661

<u>R</u>	Special Revenue Mental Health		onmajor	Total			
\$	 	\$ _(95,946 74,290)	\$	131,546 2,653,136 2,653,136)		
			21,656		131,546		
(2,402)		28,794		1,568,669		
	168,511		692,970		10,550,938		
\$	166,109	\$	721,764	\$	12,119,607		

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds to the Statement of Activities

Year ended June 30, 2020

Change in fund balances - Total governmental funds (page 11)			\$	1,568,669
Amounts reported for governmental activities in the Statement of Activities are different because:				
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. Capital outlays and contributed capital assets were less than depreciation expense in the current year, as follows: Expenditures for capital assets Capital assets contributed by the Iowa Department of Transportation Depreciation expense	\$	693,384 178,818 2,563,441)	(1,691,239)
Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Current year repayments exceeded issues, as follows: Principal paid				135,000
In the Statement of Activities, the gain on the disposition of capital assets is reported, whereas the governmental funds report the proceeds from the disposition as an increase in financial resources. Book value of disposed assets			. (31,576)
Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are recognized as deferred inflows of resources in the governmental funds, as follows: Property tax				10,766
The current year County IPERS contributions are reported as expenditur in the governmental funds, but are reported as deferred outflows of res in the Statement of Net Position	es ources	4		606,665
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds, as follows: Compensated absences Pension expense	(92,980) 854,418)	(947,398)
The Internal Service Fund is used by management to charge the costs of employee health benefits to individual funds. The net loss of the Internal Service Fund is reported with governmental activities.			_(_	94,694)
Change in net position of governmental activities (page 6)			\$(443,807)

See notes to financial statements.

Statement of Net Position Proprietary Fund

June 30, 2020

	Internal Service - Employee Group <u>Health</u>
Assets Cash and cash equivalents	\$ 1,711,844
Liabilities Accounts payable	83,606
Net Position Unrestricted	<u>\$ 1,628,238</u>

Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Fund

Year ended June 30, 2020

			Internal Service - Employee Group Health
Operating revenues: Reimbursements from operating funds Reimbursements from employees and others Total operating revenues		\$	1,222,250 230,650 1,452,900
Operating expenses: Medical claims Administrative fees and insurance premiums Operating loss	\$ 1,469,231 102,681	(1,571,912 119,012)
Non-operating revenues: Interest on investments Net loss		(24,318 94,694)
Net position beginning of year			1,722,932
Net position end of year		<u>\$</u>	1,628,238

Statement of Cash Flows Proprietary Fund

Year ended June 30, 2020

	Internal Service - Employee Group <u>Health</u>
Cash flows from operating activities: Cash received from operating fund reimbursements Cash received from employees and others Cash payments to suppliers for services Net cash used in operating activities	\$ 1,222,250 230,650 (1,529,586) (76,686)
Cash flows from investing activities: Interest on investments	24,318
Net decrease in cash and cash equivalents	(52,368)
Cash and cash equivalents at beginning of year	1,764,212
Cash and cash equivalents at end of year	<u>\$ 1,711,844</u>
Reconciliation of operating loss to net cash used in operating activities: Operating loss Adjustments to reconcile operating loss to net cash used in operating activities: Increase in accounts payable	\$(119,012) 42,326
Net cash used in operating activities	<u>\$(76,686)</u>

Statement of Fiduciary Net Position Custodial Funds

June 30, 2020

Assets

Cash and pooled investments: County Treasurer Other County officials Receivables:	\$ 2,955,464 41,442
Property tax: Delinquent Succeeding year Accounts Special assessments Due from other funds Due from other governments Total assets	$ \begin{array}{r} 258,327 \\ 22,571,000 \\ 8,394 \\ 44,600 \\ 201 \\ \phantom{00000000000000000000000000000000000$
Liabilities	
Accounts payable Salaries and benefits payable Due to other funds Due to other governments Trusts payable Compensated absences Total liabilities	6,041 14,469 43,247 591,569 7,959 9,691 672,976
Deferred Inflows of Resources	
Unavailable property tax revenue	22,571,000
Net position	<u>\$ 2,696,094</u>

Statement of Changes in Fiduciary Net Position Custodial Funds

Year ended June 30, 2020

Additions: Property and other county tax E911 surcharge State tax credits Office fees and collections Auto licenses, use tax and postage Assessments Miscellaneous Total additions	\$	20,667,504 242,490 1,821,494 1,244,926 6,054,967 1,418 2,078,592 32,111,391
Deductions: Agency Remittances: To other funds To other governments Trusts paid out		585,002 29,590,081 1,169,547
Total deductions	-	31,344,630
Changes in net position		766,761
Net position beginning of year, as restated		1,929,333
Net position end of year	<u>\$</u>	2,696,094

Notes to Financial Statements

June 30, 2020

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Crawford County is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, Crawford County has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County.

These financial statements present Crawford County (the primary government) and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

Blended Component Units - The following component units are entities which are legally separate from the County, but are so intertwined with the County they are, in substance, the same as the County. They are reported as part of the County and blended into the appropriate funds.

Nine drainage districts have been established pursuant to Chapter 468 of the Code of Iowa for the drainage of surface waters from agricultural and other lands or the protection of such lands from overflow. Although these districts are legally separate from the County, they are controlled, managed and supervised by the Crawford County Board of Supervisors. The drainage districts are reported as a Special Revenue Fund. Financial information of the individual drainage districts can be obtained from the Crawford County Auditor's office.

Notes to Financial Statements

June 30, 2020

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

Related Organizations - The County Board of Supervisors are also responsible for appointing the members of the boards of other organizations, but the County's accountability for these organizations does not extend beyond making the appointments. The Board of Supervisors appoint three of the five members to the board of the Crawford County Area Solid Waste Agency Commission. An audit of this Commission is performed and filed under separate cover. Financial transactions of this organization are included in the County's financial statements only to the extent of the County's fiduciary relationship with the Commission and, as such, are reported in an Agency Fund of the County.

Jointly Governed Organizations - The County also participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: Crawford County Assessor's Conference Board, Crawford County Joint E911 Service Board and Crawford County Emergency Management Services Commission. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported in Custodial Funds of the County.

B. Basis of Presentation

Government-wide Financial Statements - The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the County and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

The Statement of Net Position presents the County's nonfiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories.

Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

Restricted net position results when constraints placed on net position use are either externally imposed or are imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of net position not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

Notes to Financial Statements

June 30, 2020

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> - Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

The General Fund is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs not paid from other funds.

Special Revenue:

The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the county outside of incorporated city areas.

The Secondary Roads Fund is used to account for the road use tax allocation from the State of Iowa, transfers from the General Fund and the Special Revenue, Rural Services Fund and other revenues to be used for secondary roads construction and maintenance.

The Mental Health Fund is used to account for property tax and other revenues to be used to fund mental health, intellectual disabilities and developmental disabilities services.

Additionally, the County reports the following funds:

Proprietary Fund - An Internal Service Fund is utilized to account for the financing of goods or services purchased by one department of the County and provided to other departments or agencies on a cost reimbursement basis.

Fiduciary Funds - Custodial Funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

Notes to Financial Statements

June 30, 2020

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

C. Measurement Focus and Basis of Accounting

The government-wide, proprietary fund and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the County considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the County's policy is to pay the expenditure from restricted fund balance and then from less-restrictive classifications - committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's Internal Service Fund are charges to customers for sales and services. Operating expenses for the Internal Service Fund include the cost of services and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Notes to Financial Statements

June 30, 2020

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

D. <u>Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and</u> Fund Balance/Net Position

The following accounting policies are followed in preparing the financial statements:

<u>Cash, Cash Equivalents and Pooled Investments</u> - The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund unless otherwise provided by law. Investments are stated at fair value except for the investment in the Iowa Public Agency Investment Trust which is valued at amortized cost and non-negotiable certificates of deposit which are stated at cost.

For purposes of the Statement of Cash Flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.

<u>Property Tax Receivable</u> - Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is reported as deferred inflows of resources in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2018 assessed property valuations; is for the tax accrual period July 1, 2019 through June 30, 2020 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March 2019.

<u>Interest and Penalty on Property Tax Receivable</u> - Interest and penalty on property tax receivable represents the amount of interest and penalty that was due and payable but has not been collected.

Notes to Financial Statements

June 30, 2020

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

<u>Due from and Due to Other Funds</u> - During the course of its operations, the County has numerous transactions between funds. To the extent that certain transactions between funds had not been paid or received as of June 30, 2020, balances of interfund amounts receivable or payable have been recorded in the fund financial statements.

<u>Due from Other Governments</u> - Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Inventories</u> - Inventories are valued at cost using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Capital Assets - Capital assets, which include property, equipment and vehicles and infrastructure assets acquired after July 1, 1980 are reported in the governmental activities column in the government-wide Statement of Net Position. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value. Acquisition value is the price that would have been paid to acquire a capital asset with equivalent service potential. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets are defined by the County as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	<i>P</i>	<u>xmount</u>
Infrastructure Land, buildings and improvements	\$	50,000 25,000
Intangibles		25,000
Equipment and vehicles		5,000

Capital assets of the County are depreciated/amortized using the straight-line method over the following estimated useful lives:

	Estimated
	Useful
	Lives
Asset Class	(In Years)
	,
Buildings	40 - 50
Building improvements	20 - 50
Infrastructure	30 - 50
Intangibles	5 - 20
Equipment	2 - 20
Vehicles	3 - 10

Notes to Financial Statements

June 30, 2020

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

<u>Deferred Outflows of Resources</u> - Deferred outflows of resources represent a consumption of net position applicable to future years which will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension expense and contributions from the County after the measurement date but before the end of the County's reporting period.

<u>Due to Other Governments</u> - Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

<u>Trusts Payable</u> - Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

Compensated Absences - County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide, proprietary fund and fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for amounts paid to employees within sixty days after year end. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2020. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund, and the Special Revenue, Mental Health, Rural Services and Secondary Roads Funds.

<u>Long-Term Liabilities</u> - In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund Statement of Net Position.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

<u>Pensions</u> - For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and additions to/deductions from IPERS' fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The net pension liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Mental Health and Rural Services Funds.

Notes to Financial Statements

June 30, 2020

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

Deferred Inflows of Resources - Deferred inflows of resources represents an acquisition of net position applicable to future years which will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the fund financial statements consist of property tax receivable and other receivables not collected within sixty days after year end and succeeding year property tax receivable that will not be recognized until the year for which it is levied.

Deferred inflows of resources in the Statement of Net Position consist of succeeding year property tax receivable that will not be recognized until the year for which it is levied, unrecognized items not yet charged to pension expense and the unamortized portion of the net difference between projected and actual earnings on pension plan assets.

<u>Fund Balance</u> - In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable - Amounts which cannot be spent because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> - Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - Amounts which can be used only for specific purposes pursuant to constraints formally imposed by the Board of Supervisors through ordinance or resolution approved prior to year end. Committed amounts cannot be used for any other purpose unless the Board of Supervisors removes or changes the specified use by taking the same action it employed to commit those amounts.

Assigned - Amounts the Board of Supervisors intend to use for specific purposes.

<u>Unassigned</u> - All amounts not included in the preceding classifications.

<u>Net Position</u> - The net position of the Internal Service, Employee Group Health Fund is designated for anticipated future catastrophic losses of the County.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information.

Notes to Financial Statements

June 30, 2020

NOTE 2 - CASH AND POOLED INVESTMENTS

The County's deposits in banks at June 30, 2020 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The County had investments in the Iowa Public Agency Investment Trust (IPAIT) which are valued at an amortized cost of \$4,251,976. There were no limitations or restrictions on withdrawals for the IPAIT investments. The County's investment in IPAIT is unrated.

The County had no other investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 72.

<u>Interest rate risk</u>. The County's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the County.

Credit risk. The investment in the Iowa Public Agency Investment Trust is unrated.

<u>Concentration of credit risk</u>. The County places no limit on the amount which may be invested in any one issuer.

Notes to Financial Statements

June 30, 2020

NOTE 3 - DUE FROM AND DUE TO OTHER FUNDS

The detail of interfund receivables and payables at June 30, 2020 is as follows:

Receivable Fund	Payable Fund	A	mount
General	Custodial: County Sheriff County Recorder Auto License and Use Tax	\$	1,328 21,013 20,085 42,426
Special Revenue: County Recorder's Records Management	Custodial: County Recorder		620
Custodial: County Recorder's Electronic Transfer fee	Custodial: County Recorder		201
Total		<u>\$</u>	43,247

These balances result from the time lag between the dates interfund goods and services are provided or reimbursable expenditures occur, transactions are recorded in the accounting system and payments between funds are made.

NOTE 4 - INTERFUND TRANSFERS

The detail of interfund transfers for the year ended June 30, 2020 is as follows:

Transfer to	Transfer from		Amount
General	Special Revenue: HCCMS Family Planning	\$	74,290
Special Revenue: HCCMS Family Planning	General		95,946
Special Revenue: Secondary Roads	General Special Revenue:		182,400
	Rural Services		2,300,500 2,482,900
Total		<u>\$</u>	2,653,136

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

Notes to Financial Statements

June 30, 2020

NOTE 5 - CAPITAL ASSETS

Capital assets activity for the year ended June 30, 2020 was as follows:

	Balance Beginning of Year	Increases	<u>Decreases</u>	Balance End of Year
Governmental activities: Capital assets not being depreciated/amortized:				
Land	\$ 625,990	\$	\$	\$ 625,990
Construction in progress	354,292	<u>377,532</u>	<u>359,587</u>	<u>372,237</u>
Total capital assets not being depreciated/	000 000	277.522	250 505	000.00
amortized	980,282	377,532	<u>359,587</u>	998,227
Capital assets being depreciated/amortized:				
Buildings	4,930,825			4,930,825
Equipment and vehicles	14,324,656	494,670	411,245	14,408,081
Infrastructure, road network	57,898,278	359,587		<u>58,257,865</u>
Total capital assets being depreciated/amortized	77,153,759	854,257	411,245	77,596,771
Less accumulated depreciation/ amortization for:				
Buildings	2,083,143	108,411		2,191,554
Equipment and vehicles	9,337,405	835,748	379,669	9,793,484
Infrastructure, road network	<u>27,391,342</u>	1,619,282		<u>29,010,624</u>
Total accumulated depreciation/amortization	38,811,890	2,563,441	379,669	_40,995,662
Total capital assets being depreciated/amortized, net	38,341,869	(1,709,184)	31,576	36,601,109
Governmental activities capital assets, net	\$ 39,322,151	<u>\$(1,331,652</u>)	\$ 391,163	<u>\$ 37,599,336</u>

Notes to Financial Statements

June 30, 2020

NOTE 5 - CAPITAL ASSETS - continued

Depreciation/amortization expense was charged to the following functions:

Governmental activities:	
Public safety and legal services	\$ 108,825
Mental health	2,214
County environment and education	34,378
Roads and transportation	2,388,230
Administrative services	29,794
Total depreciation expense - governmental activities	<u>\$2,563,441</u>

NOTE 6 - DUE TO OTHER GOVERNMENTS

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments at June 30, 2020 is as follows:

<u>Fund</u>	<u>Description</u>	Am	ount
General	Services	\$	13,999
Special Revenue: Secondary Roads			14,643
Total for governmental fund	ds	\$	28,642
Custodial: Schools Community Colleges Corporations Townships County Hospital All Other	Collections		326,040 24,979 172,211 8,472 44,295 15,572
Total for custodial funds		<u>\$</u>	<u>591,569</u>

Notes to Financial Statements

June 30, 2020

NOTE 7 - LONG-TERM LIABILITIES

A summary of changes in long-term liabilities for the year ended June 30, 2020 is as follows:

	O1	General oligation Bonds		ompensated Absences		Net Pension Liability		Total
Balance beginning of year Increases Decreases	\$	850,000 135,000	\$	652,858 82,491	\$	4,382,208 463,990	\$	5,885,066 82,491 598,990
Balance end of year	\$	715,000	<u>\$</u>	735,349	<u>\$</u>	3,918,218	<u>\$</u>	5,368,567
Due within one year	\$	140,000	<u>\$</u>	735,349	<u>\$</u>		<u>\$</u>	875,349

Bonds Payable

A summary of the County's June 30, 2020 general obligation bonded indebtedness is as follows:

June 30,	Rates	<u>F</u>	Principal]	<u>Interest</u>	 Total
2021 2022 2023 2024 2025	1.90% 2.00% 2.00% 2.10% 2.30%	\$	140,000 140,000 140,000 145,000 150,000	\$	15,040 12,380 9,580 6,640 3,450	\$ 155,040 152,380 149,580 151,640 153,450
		\$	715,000	\$	47,090	\$ 762,090

During the year ended June 30, 2020, the County retired \$135,000 of bonds.

Notes to Financial Statements

June 30, 2020

NOTE 8 - PENSION PLAN

<u>Plan Description</u> - IPERS membership is mandatory for employees of the County, except for those covered by another retirement system. Employees of the County are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at P.O. Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits - A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

Sheriffs, deputies and protection occupation members may retire at normal retirement age, which is generally age 55. Sheriffs, deputies and protection occupation members may retire any time after reaching age 50 with 22 or more years of covered employment.

The formula used to calculate a sheriff's, deputy's or protection occupation member's monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for more than 22 years of service but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Notes to Financial Statements

June 30, 2020

NOTE 8 - PENSION PLAN - Continued

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

<u>Disability and Death Benefits</u> - A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

Contributions - Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2020, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the County contributed 9.44% of covered payroll, for a total rate of 15.73%. The Sheriff, deputies and the County each contributed 9.51% of covered payroll, for a total rate of 19.02%. Protection occupation members contributed 6.61% of covered payroll and the County contributed 9.91% of covered payroll, for a total rate of 16.52%.

The County's contributions to IPERS for the year ended June 30, 2020 totaled \$606,665.

Notes to Financial Statements

June 30, 2020

NOTE 8 - PENSION PLAN - Continued

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - At June 30, 2020, the County reported a liability of \$3,918,218 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2019, the County's proportion was 0.067665%, which was a decrease of 0.001583% from its proportion measured as of June 30, 2018.

For the year ended June 30, 2020, the County recognized pension expense of \$854,418. At June 30, 2020, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflow of Resource		Deferred Inflows of Resource	
Differences between expected and actual experience Changes of assumptions	\$	20,643 509,067	\$	159,889 91,425
Net difference between projected and actual earnings on IPERS' investments Changes in proportion and differences between				557,569
County contributions and proportionate share of contributions County contributions subsequent to the		126,915		92,270
measurement date		606,665		
	<u>\$</u>	1,263,290	\$	901,153

Notes to Financial Statements

June 30, 2020

NOTE 8 - PENSION PLAN - Continued

The \$606,665 reported as deferred outflows of resources related to pensions resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30,	Amount
2021 2022 2023 2024 2025	\$ 106,130 (146,656) (100,973) (91,980) (11,049)
	<u>\$(244,528)</u>

There were no non-employer contributing entities to IPERS.

<u>Actuarial Assumptions</u> - The total pension liability in the June 30, 2019 actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement:

Rate of inflation (effective June 30, 2017)	2.60% per annum.
Rates of salary increase (effective June 30, 2017)	3.25% to 16.25% average, including inflation. Rates vary by membership group.
Long-term investment rate of return (effective June 30, 2017)	7.00% compounded annually, net of investment expense, including inflation.
Wage growth (effective June 30, 2017)	3.25% per annum, based on 2.60% inflation and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an economic assumption study dated March 24, 2017 and a demographic assumption study dated June 28, 2018.

Mortality rates used in the 2019 valuation were based on the RP-2014 Employee and Healthy Annuitant Tables with MP-2017 generational adjustments.

Notes to Financial Statements

June 30, 2020

NOTE 8 - PENSION PLAN - Continued

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
Domestic equity	22.0%	5.60%
International equity	15.0	6.08
Global smart beta equity	3.0	5.82
Core plus fixed income	27.0	1.71
Public credit	3.5	3.32
Public real assets	7.0	2.81
Cash	1.0	(0.21)
Private equity	11.0	10.13
Private real assets	7.5	4.76
Private credit	3.0	3.01
Total	100%	

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the County will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following presents the County's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	 1% Decrease (6.00%)	Discount Rate (7.00%)	 1% Increase (8.00%)
County's proportionate share of the net pension liability	\$ 7,669,267	\$ 3,918,218	\$ 772,433

Notes to Financial Statements

June 30, 2020

NOTE 8 - PENSION PLAN - Continued

<u>IPERS' Fiduciary Net Position</u> - Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at <u>www.ipers.org</u>.

<u>Payables to IPERS</u> - All legally required County contributions and legally required employee contributions which had been withheld from employee wages were remitted by the County to IPERS by June 30, 2020.

NOTE 9 - RISK MANAGEMENT

Crawford County is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 779 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The County's property and casualty contributions to the Pool are recorded as expenditures from its operating funds at the time of payment to the Pool. The County's contributions to the Pool for the year ended June 30, 2020 were \$231,112.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional and public officials' liability risks up to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the County's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the County's risk-sharing certificate.

Notes to Financial Statements

June 30, 2020

NOTE 9 - RISK MANAGEMENT - Continued

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the County's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred.

The County does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2020, no liability has been recorded in the County's financial statements. As of June 30, 2020, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The County also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

NOTE 10 - EMPLOYEE HEALTH INSURANCE PLAN

The Internal Service, Employee Group Health Fund was established to account for the partial self-funding of the County's health insurance benefit plan. The plan is funded by both employee and County contributions and is administered through a service agreement with Wellmark. The agreement is subject to automatic renewal provisions. The County assumes liability for claims up to the individual stop loss limitation of \$40,000. Claims in excess of coverage are insured through purchase of stop loss insurance.

Monthly payments of service fees and plan contributions to the Employee Group Health Fund are recorded as expenditures from the operating funds. Under the administrative services agreement, monthly payments of service fees and claims processed are paid to Wellmark from the Employee Group Health Fund. The County's contribution for the year ended June 30, 2020 was \$1,222,250.

Notes to Financial Statements

June 30, 2020

NOTE 10 - EMPLOYEE HEALTH INSURANCE PLAN - Continued

Accounts payable from the Employee Group Health Fund at June 30, 2020 total \$83,606, which is for incurred but not reported (IBNR) and reported but not paid claims. The amounts are based on actuarial estimates of the amounts necessary to pay prior-year and current-year claims and to establish a reserve for catastrophic losses. That reserve was \$1,628,239 at June 30, 2020 and is reported as net position of the Internal Service, Employee Group Health Fund. A liability has been established based on the requirements of Governmental Accounting Standards Board Statement No. 10, which requires a liability for claims be reported if information prior to the issuance of the financial statements indicates it is probable a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Settlements have not exceeded the stop-loss coverage in any of the past three years. A reconciliation of changes in the aggregate liability for claims for the current year is as follows:

Estimated unpaid claims beginning of year Incurred claims (including claims incurred	\$	41,280
but not reported at June 30, 2020)		1,469,231
Total payments	(_	1,426,905)
Estimated unpaid claims end of year	<u>\$</u>	83,606

NOTE 11 - OTHER POST EMPLOYMENT BENEFITS (OPEB)

Plan Description: The County administers a single-employer benefit plan which provides medical, prescription drug and dental benefits for employees, retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

OPEB Benefits: Individuals who are employed by Crawford County and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical, prescription drug and dental benefits as active employees, which results in an implicit rate subsidy and an OPEB liability.

Retired participants must be age 55 or older at retirement, with the exception of special service participants who must be age 50 with 22 year of services. At June 30, 2020, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently	
receiving benefit payments	7
Active employees	108
Total	115

Net OPEB Obligation: Management of the County considers any OPEB obligation, which may exist, to be immaterial. Therefore, no OPEB liability has been recorded in these financial statements.

Notes to Financial Statements

June 30, 2020

NOTE 12 - TAX ABATEMENTS

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

Tax Abatements of Other Entities

Property tax revenues of the County were reduced by the following amounts for the year ended June 30, 2020 under agreements entered into by the following entities:

Entity	Tax Abatement Program	Amount of Tax Abated			
City of Dow City	Urban renewal and economic development projects	\$	6,772		

NOTE 13 - COMMITMENTS AND CONTINGENCIES

Construction

The County has entered into several contracts totaling approximately \$511,000 for highway resurfacing and bridge repairs to be completed during fiscal year 2021. The projects will be financed with internally generated funds, and the County's farm to market fund.

Subsequent Events

The County has evaluated all subsequent events through March 22, 2021, the date the financial statements were available to be issued.

Notes to Financial Statements

June 30, 2020

NOTE 14 - CRAWFORD COUNTY FINANCIAL INFORMATION INCLUDED IN THE ROLLING HILLS COMMUNITY SERVICES REGION

Rolling Hills Community Services Region, a jointly governed organization formed pursuant to the provisions of Chapter 28E of the Code of Iowa, includes the following member counties: Buena Vista, Calhoun, Carroll, Ida, Sac, Cherokee, Woodbury and Crawford. The financial activity of Crawford County's Special Revenue, Mental Health Fund is included in the Rolling Hills Community Services Region for the year ended June 30, 2020 as follows:

Revenues: Property and other county tax			\$	484,480
Intergovernmental revenues:			ψ	404,400
Reimbursement from fiscal agent State tax credits	\$	85,214 36,302	·	121,516
Total revenues				605,996
Expenditures:				
General administration: Direct administration		92.026		
Distribution to regional fiscal agent	-	83,926 524,472		608,398
Total expenditures				608,398
Excess of expenditures over revenues			(2,402)
Fund balance beginning of the year				168,511
Fund balance end of the year			\$	166,109

Notes to Financial Statements

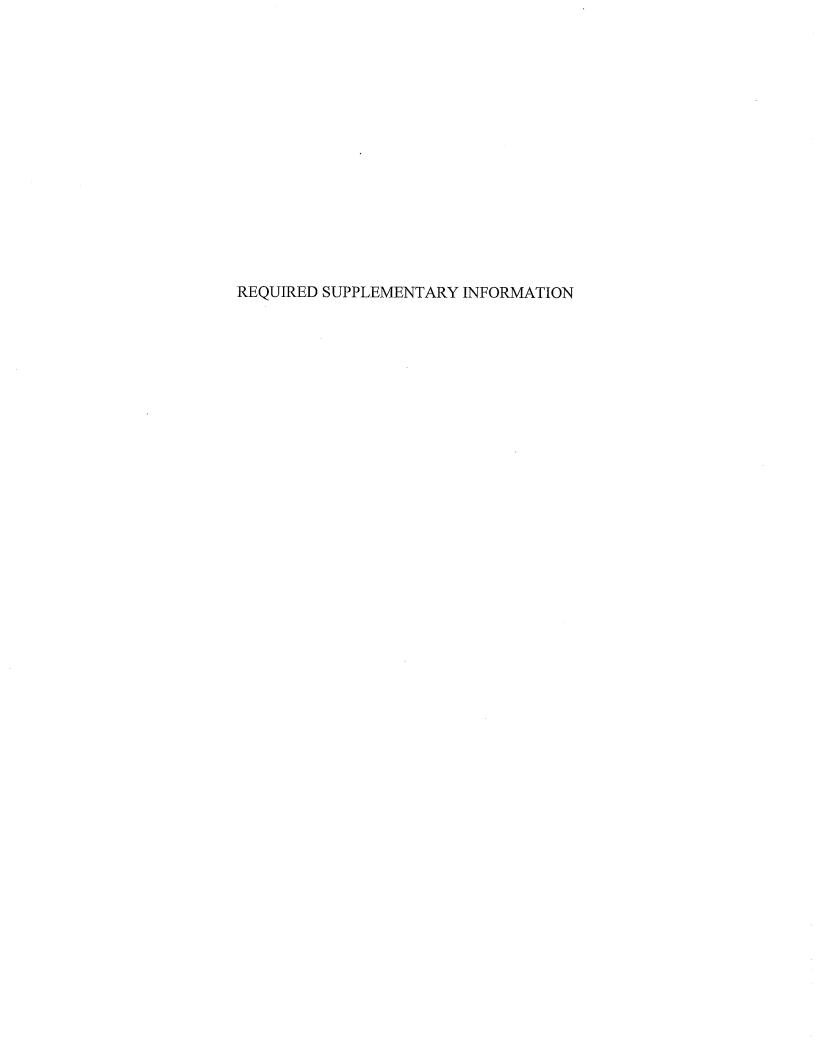
June 30, 2020

NOTE 15 - ACCOUNTING CHANGE/RESTATEMENT

Governmental Accounting Standards Board Statement No. 84, <u>Fiduciary Activities</u>, was implemented during fiscal year 2020. The new requirements change the definition of fiduciary activity and establish new financial reporting requirements for state and local governments which report fiduciary activity. Beginning net position for fiduciary funds was restated to retroactively report the change in net position, as follows:

	Fiduciary Activities
Net position June 30, 2019 as previously reported Change to implement GASBS No. 84	\$ 1,929,333
Net position July 1 2019, as restated	\$ 1,929,333

* * *



Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances - Budget and Actual (Cash Basis) All Governmental Funds Required Supplementary Information

Year ended June 30, 2020

	Actual	Less Funds not Required to be Budgeted	Net
Receipts: Property and other County tax Interest and penalty on property tax Intergovernmental Licenses and permits Charges for service Use of money and property Miscellaneous Total receipts	\$ 9,646,170 26,954 7,409,465 5,235 894,567 166,676 312,310 18,461,377	\$	\$ 9,646,170 26,954 7,409,465 5,235 894,567 166,676 312,310 18,461,377
Disbursements: Public safety and legal services Physical health and social services Mental health County environment and education Roads and transportation Governmental services to residents Administration Debt service Capital projects Total disbursements	2,718,382 2,229,835 608,672 1,037,139 8,828,619 649,343 1,484,152 152,902 258,267 17,967,311	 	2,718,382 2,229,835 608,672 1,037,139 8,828,619 649,343 1,484,152 152,902 258,267 17,967,311
Excess (deficiency) of receipts over (under) disbursements	494,066		494,066
Other financing sources, net	131,546		131,546
Change in fund balances	625,612		625,612
Balance beginning of year	9,410,313	12,291	9,398,022
Balance end of year	<u>\$ 10,035,925</u>	<u>\$ 12,291</u>	\$ 10,023,634

				-	Final to
	Budgeted	<u>Amo</u>			Net
	Original		<u>Final</u>		<u> /ariance</u>
\$	9,563,474	\$	9,563,474	\$	82,696
	47,300		47,300	(20,346)
	6,933,780		7,350,250	•	59,215
	3,500		3,500		1,735
	1,141,503		1,141,503	(246,936)
	98,483		98,483	`	68,193
	141,458		194,088		118,222
	17,929,498		18,398,598		62,779
					-
	2,953,762		2,973,762		255,380
	2,637,731		2,637,731		407,896
	609,686		609,686		1,014
	1,126,513		1,127,513		90,374
	8,496,889		9,896,782		1,068,163
	746,613		746,613		97,270
	1,581,799		1,581,799		97,647
	153,500		153,500		598
	848,503		339,343		81,076
,	19,154,996		20,066,729		2,099,418
	,			····	
(1,225,498)	(1,668,131)		2,162,197
	255,500		180,233	(48,687)
(969,998)	(1,487,898)		2,113,510
	7,837,352		9,309,292	-	88,730
<u>\$</u>	6,867,354	\$	7,821,394	\$	2,202,240

Budgetary Comparison Schedule -Budget to GAAP Reconciliation

Required Supplementary Information

Year ended June 30, 2020

	Governmental Fund Types					
		Cash Basis	<u>A</u>	Accrual djustments		Modified Accrual Basis
Revenues	\$	18,461,377	\$	365,149	\$	18,826,526
Expenditures		17,967,311	_(_	577,908)		17,389,403
Net		494,066		943,057		1,437,123
Other financing sources, net		131,546				131,546
Beginning fund balances		9,410,313	•	1,140,625		10,550,938
Ending fund balances	<u>\$</u>	10,035,925	<u>\$</u>	2,083,682	<u>\$</u> _	12,119,607

Notes to Required Supplementary Information - Budgetary Reporting

June 30, 2020

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except blended component units, the Internal Service Fund and Custodial Funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund. These ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund and the Capital Projects Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, one budget amendment increased budgeted disbursements by \$911,733. The budget amendment is reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the E911 System by the Joint E911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

Schedule of the County's Proportionate Share of the Net Pension Liability

Iowa Public Employees' Retirement System For the Last Six Years

Required Supplementary Information

	_	2020	2019
County's proportion of the net pension liability		0.067665%	0.069248%
County's proportionate share of the net pension liability	\$	3,918,000	\$ 4,382,000
County's covered payroll	\$	6,145,000	\$ 6,044,000
County's proportionate share of the net pension liability as a percentage of its covered payroll		63.76%	72.50%
IPERS' net position as a percentage of the total pension liability		85.45%	83.62%

Note: In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year. Amounts reported are rounded.

2018	 2017		2016		2015
0.069820%	0.072430%		0.068963%		0.065980%
\$ 4,651,000	\$ 4,558,000	\$	3,407,000	\$	2,617,000
\$ 5,789,000	\$ 5,803,000	\$	5,508,000	\$	5,316,000
80.34%	78.55%		61.86%		49.23%
82.21%	81.82%		85.19%		87.61%

Schedule of County Contributions

Iowa Public Employees' Retirement System For the Last Nine Years

Required Supplementary Information

	2020			2019	 2018
Statutorily required contribution	\$	607,000	\$	584,000	\$ 546,000
Contributions in relation to the statutorily required contribution	_(607,000)		584,000)	 546,000)
Contribution deficiency (excess)	<u>\$</u>		<u>\$</u>	₩	\$
County's covered payroll	\$	6,407,000	\$	6,145,000	\$ 6,044,000
Contributions as a percentage of covered payroll		9.47%		9.50%	9.03%

Note: Amounts reported are rounded.

	2017	2016	2015			2014		2013	2012			
\$	523,000	\$ 526,000	\$	500,000	\$	484,000	\$	458,000	\$	423,000		
(523,000)	(526,000)	_(_	500,000)	_(_	484,000)	_(_	458,000)	_(_	423,000)		
\$		\$	<u>\$</u>		<u>\$</u>	PRE PAR	<u>\$</u>		<u>\$</u>			
\$	5,789,000	\$ 5,803,000	\$	5,508,000	\$	5,316,000	\$	5,149,000	\$	5,063,000		
	9.03%	9.06%		9.08%		9.10%		8.89%		8.35%		

Notes to Required Supplementary Information - Pension Liability Year Ended June 30, 2020

Changes of benefit terms:

There are no significant changes in benefit terms.

Changes of assumptions:

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30 year amortization period to a closed 30 year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20 year period.

* * *



Combining Balance Sheet Nonmajor Governmental Funds

June 30, 2020

	Special Revenue							
	Re R	County corder's ecords nagement	Ele Tran	corder's ctronic asaction Fee	Sı	nhanced abstance Abuse Tract		
Assets								
Cash and pooled investments Receivables: Property tax:	\$	7,994	\$	874	\$	2,831		
Delinquent								
Succeeding year Due from other funds						M ==		
Due from other funds	+	620						
Total assets	\$	8,614	\$	874	<u>\$</u>	2,831		
Liabilities, Deferred Inflows of Resources, and Fund Balances								
Liabilities:								
Accounts payable	\$		\$		\$			
Total liabilities				==				
Deferred inflows of resources: Unavailable revenues:								
Succeeding year property tax Other		ma and						
Total deferred inflows of resources								
Fund balances: Restricted for:								
Capital projects Debt service								
Other purposes		8,614		 874		2,831		
Total fund balances		8,614		874		2,831		
Total liabilities, deferred inflows of	φ	0.51.	ф	a= :				
resources, and fund balances	<u>\$</u>	<u>8,614</u>	\$	<u>874</u>	<u>\$</u>	2,831		

(continued next page)

					Specia	al Re	evenue						
Conservation Land Acquisition Trust			ervation Trust	Resource Enhancement and Protection		Law Enforcement Forfeiture			County Attorney Forfeiture	Sheriff Forfeiture		Permit to Carry	
\$	171	\$	13,068	\$	85,797	\$	12,587	\$	6,421	\$	3,653	\$	664
\$	<u>171</u>	\$	13,068	\$	85,797	<u>\$</u>	12,587	<u>\$</u>	6,421	\$	3,653	\$	664
\$		\$		\$	W ==	\$		\$		\$		\$	
		• • • • • • • • • • • • • • • • • • • •		-					9 W	···			
								_					
	171 171		13,068 13,068		85,797 85,797		12,587 12,587	_	6,421 6,421		3,653 3,653		664 664
\$	<u> 171</u>	\$	13,068	<u>\$</u>	85,797	<u>\$</u>	12,587	<u>\$</u>	6,421	<u>\$</u>	<u>3,653</u>	<u>\$</u>	664

Combining Balance Sheet - Continued Nonmajor Governmental Funds

June 30, 2020

		Flood and Drainage Cabin Erosion Districts Fund				enue Suppler Enviro <u>Proj</u>	nment	Baby Boutique			
Assets											
Cash and pooled investments Receivables: Property tax:	\$	88,840	\$	12,291	\$	119,094	\$	63	\$	2,137	
Delinquent											
Succeeding year Due from other funds											
Total assets	<u>\$</u>	88,840	<u>\$</u>	12,291	<u>\$</u>	119,094	\$	63	\$	2,137	
Liabilities, Deferred Inflows of Resources, and Fund Balances											
Liabilities:											
Accounts payable	\$		\$		<u>\$</u>	313	\$	M M	\$		
Total liabilities						313		340 cm		Pro pa	
Deferred inflows of resources: Unavailable revenues:											
Succeeding year property tax Other											
Total deferred inflows of resources				Mar 440		Red Sand					
Fund balances: Restricted for:											
Capital projects								m m			
Debt service Other purposes		88,840		12,291		118,781		63		2,137	
Total fund balances		88,840		12,291		118,781		63		$\frac{2,137}{2,137}$	
Total liabilities, deferred inflows of resources, and fund balances	<u>\$</u>	88,840	<u>\$</u>	12,291	<u>\$</u>	119,094	\$	63	<u>\$</u>	2,137	

h		Specia	al Rev										
<u>K9</u>			HCCMS Family Planning		Tower <u>Maintenance</u>		Boat		Capital Projects		Debt Service	-	Total
\$	855	\$	77,320	\$	117,987	\$	479	\$	116,824	\$	51,617	\$	721,567
	 		 		 				 		1,003 137,000		1,003 137,000 620
<u>\$</u>	855	<u>\$</u>	77,320	<u>\$</u>	117,987	<u>\$</u>	479	<u>\$</u>	116,824	<u>\$</u>	189,620	\$	860,190
\$	110	\$		\$		\$		\$		\$		<u>\$</u>	423
•	110		in m			-			Pla Wa				423
,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,									<u></u>	-	137,000 1,003		137,000 1,003
											138,003	-	138,003
	 745 745		77,320 77,320		 117,987 117,987		 479 479		116,824 116,824	-	51,617 51,617		116,824 51,617 553,323 721,764
\$	<u>855</u>	<u>\$</u>	77,320	\$	117,987	<u>\$</u>	479	<u>\$</u>	116,824	<u>\$</u>	189,620	<u>\$</u>	860,190

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

Year ended June 30, 2020

	County Recorder's Records Management	Special Revenue Recorder's Electronic Transaction Fee	Enhanced Substance Abuse Tract
Revenues Property and other County tax Intergovernmental Charges for service Use of money and property Miscellaneous Total revenues	\$ 2,621 16 2,637	\$ 12 12	\$ 2,000 2,000
Expenditures: Operating: Public safety and legal services County environment and education Debt service Capital projects Total expenditures	 	 	399 399
Excess (deficiency) of revenues over (under) expenditures	2,637	12	1,601
Other financing sources (uses): Operating transfers in Operating transfers out Total other financing sources (uses)	 		
Change in fund balances	2,637	12	1,601
Fund balances beginning of year	5,977	862	1,230
Fund balances end of year	\$ 8,614	<u>\$ 874</u>	<u>\$ 2,831</u>

	Special Revenue								
Conservation Land Acquisition Trust	Conservation Trust			County Attorney Forfeiture	Sheriff Forfeiture	Permit to Carry			
\$ 2 2	\$ 130 5,000 5,130	\$ 11,465 1,150 12,615	\$ 218 3,790 4,008	\$ 74 1,813 1,887	\$ 41 13,631 13,672	\$ 1,500 1,500			
 	 	 	11,406 11,406	 	13,519 13,519	3,689 3,689			
2	5,130	12,615	(7,398)	1,887	153	(2,189)			
M M	<u></u>			m as					
2	5,130	12,615	(7,398)	1,887	153	(2,189)			
169	7,938	73,182	19,985	4,534	3,500	2,853			
<u>\$ 171</u>	<u>\$ 13,068</u>	<u>\$ 85,797</u>	<u>\$ 12,587</u>	\$ 6,421	<u>\$ 3,653</u>	<u>\$ 664</u>			

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances - Continued Nonmajor Governmental Funds

Year ended June 30, 2020

					Special Reve	nue	
		Flood and crosion	Drainag Districts		Cabin Fund	Supplemental Environment Projects	Baby Boutique
Revenues: Property and other County tax Intergovernmental Charges for service Use of money and property Miscellaneous Total revenues	\$	 	\$ 		\$ 1,348 27,022 28,370	\$ 1 1	\$ 300 300
Expenditures: Operating: Public safety and legal services County environment and education Debt service Capital projects Total expenditures		600 600	 		4,620 4,620	 	
Excess (deficiency) of revenues over (under) expenditures	(600)			23,750	1	300
Other financing sources (uses): Operating transfers in Operating transfers out Total other financing sources (uses)							
Change in fund balances	(600)			23,750	1	300
Fund balances beginning of year		89,440	12,29	<u>)1</u>	95,031	62	1,837
Fund balances end of year	<u>\$</u>	88,840	\$ 12,29	<u>)1</u>	<u>\$ 118,781</u>	\$ 63	\$ 2,137

		Special Re	evenue				
·	<u>K9</u>	HCČMS Family Planning	Tower <u>Maintenance</u>	Boat	Capital Projects	Debt Service	Total
\$	 	\$ 1,500 1,500	\$ 962 118,879 119,841	\$ 10 10	\$ 	\$ 144,652 10,877 1,437 156,966	\$ 146,000 22,342 31,143 5,543 145,423 350,451
	2,702		9,206				40,921
			 	 	 144,270	152,902	5,220 152,902 144,270
	2,702	100 to	9,206		144,270	152,902	343,313
(2,702)	1,500	110,635	10	(144,270)	4,064	7,138
		95,946 _(95,946 (74,290)
		21,656					21,656
(2,702)	23,156	110,635	10	(144,270)	4,064	28,794
	3,447	54,164	7,352	469	261,094	47,553	692,970
<u>\$</u>	745	\$ 77,320	\$ 117,987	<u>\$ 479</u>	\$ 116,824	<u>\$ 51,617</u>	<u>\$ 721,764</u>

Combining Schedule of Fiduciary Net Position Custodial Funds

June 30, 2020

		County Offices						
		County ecorder	Co Sł	ounty neriff		ounty ervation	Ex	ricultural tension ucation
Assets								
Cash and pooled investments: County Treasurer Other County officials Receivables: Property tax:	\$	31,756	\$	8,091	\$	1,595	\$	3,604
Delinquent Succeeding year								1,500 203,000
Accounts		100						
Special assessments Due from other funds								
Due from other governments								
Total assets	<u>\$</u>	31,856	\$	8,091	\$	1,595	\$	208,104
Liabilities								
Accounts payable Salaries and benefits payable Due to other funds Due to other governments Trusts payable Compensated absences	\$	21,834 10,022	\$	1,328 399 6,364	\$	1,595	\$	5,104
Total liabilities		31,856		8,091		1,595	· · · · · · · · · · · · · · · · · · ·	5,104
Deferred Inflow of Resources								
Unavailable revenues					-	pro pro		203,000
Net Position								
Restricted for individuals, organizations, and other governments	<u>\$</u>	* •	\$	ON DE	\$	lan lan	\$	PF 10

County <u>Assessor</u>	Emergency Managemer Services		Sanitary Disposal District	Schools	Commu Colleg		Corporations
\$ 431,598 	\$ 482,40 	04 \$	5,711 	\$ 228,834	\$ 17	7,481 S	\$ 89,360
53,197 495,000 182 \$ 979,977	\$ 482,40		 5,711	97,206 13,109,000 \$13,435,040	1,000	7,498 6,000 0,979	82,851 5,392,000 5,564,211
\$ 2,901 6,773 9,674	\$ 65 65		6,041 10,911 2,918 19,870	\$ 326,040 326,040 13,109,000		 4,979 1,979	172,211 172,211
\$ 475,303	\$ 481,74	<u>7</u> <u>\$(</u>	14,159)	\$	\$	<u></u> §	5,392,000

Combining Schedule of Fiduciary Net Position - Continued Custodial Funds

June 30, 2020

Assets	Tc	Townships		Auto License and Use Tax		Brucellosis and Tuberculosis Eradication	
Cash and pooled investments: County Treasurer Other County officials Receivables:	\$	6,992 	\$	660,594 	\$	25	
Property tax: Delinquent Succeeding year Accounts		1,480 393,000				3,000	
Special assessments Due from other funds Due from other governments							
Total assets	\$	401,472	<u>\$</u>	660,594	\$	3,047	
Liabilities							
Accounts payable Salaries and benefits payable Due to other funds Due to other governments Trusts payable Compensated absences	\$	8,472 	\$	20,085	\$	 47 	
Total liabilities		8,472		20,085	···	47	
Deferred Inflows of Resources							
Unavailable revenues		393,000			•	3,000	
Net Position							
Restricted for individual, organizations, and other governments	<u>\$</u>		<u>\$</u>	640,509	\$		
(continued next page)							

Anatomical Gift Public Awareness and Transportation	Monies and Credits	City Special Assessments	County <u>Hospital</u>	Wellness	E911
\$ 82	\$ 377	\$ 3,577	\$ 29,722	\$ 602	\$ 701,149
 		 44,600 	14,573 1,970,000 	 	 8,294 60,245
\$ 82	\$ 377	\$ 48,177	\$ 2,014,295	\$ 602	\$ 769,688
\$	\$	\$ 	\$ 44,295 44,295 	\$ 	\$
\$ 82	\$ 377	<u>\$ 48,177</u>	\$	\$ 602	\$ 769,688

Combining Schedule of Fiduciary Net Position - Continued Custodial Funds

June 30, 2020

	Ground Water Advance Protection Tax		Unclaimed Property		
Assets					
Cash and pooled investments: County Treasurer Other County officials Receivables: Property tax:	\$	105,872	\$ 186,403	\$	263
Delinquent Succeeding year Accounts Special assessments		 	 		
Due from other funds Due from other governments			 		
Total assets	\$	105,872	\$ 186,403	\$	263
Liabilities					
Accounts payable Salaries and benefits payable Due to other funds Due to other governments Trusts payable Compensated absences Total liabilities	\$	 	\$ 	\$	
Deferred Inflows of Resources					
Unavailable revenues			 		
Net Position					
Restricted for individuals, organizations, and other governments	<u>\$</u>	105,872	\$ 186,403	\$	<u> 263</u>

See accompanying independent auditor's report.

Unapportioned <u>Tax</u>		Ele	Recorder's Electronic Transfer Fee		Treasurer's Refunds		Total	
\$	842 	\$	187	\$(215)	\$	2,955,464 41,442	
	 		 201		 215		258,327 22,571,000 8,394 44,600 201 60,642	
\$	842	\$	388	\$		<u>\$</u>	25,940,070	
\$	 	\$	 	\$		\$	6,041 14,469 43,247 591,569 7,959 9,691 672,976	
		·····		,			22,571,000	
\$	842	\$	388	\$	N N	<u>\$</u>	2,696,094	

Combining Schedule of Changes in Fiduciary Net Position Custodial Funds

Year ended June 30, 2020

	·	County Offices				
	County Recorder	County Sheriff	County Conservation	Agricultural Extension Education		
Additions:						
Property and other County tax	\$			194,427		
E911 surcharge				-		
State tax credits				14,481		
Office fees and collections	313,252	931,674		PHI 845		
Auto licenses, use tax and postage			90 M4	FF 86		
Assessments			4 7 7 6 7 6			
Miscellaneous	212.050	021 674	177,373			
Total additions	313,252	931,674	177,373	208,908		
Deductions: Agency Remittances:						
To other funds	127,159	63,577				
To other governments	186,093		177,373	208,908		
Trusts paid out		868,097	m m			
Total deductions	313,252	<u>931,674</u>	177,373	208,908		
Changes in net position						
Net position beginning of year, as restated						
Net position end of year	<u>\$</u>	\$	\$	\$		

County Assessor	Emergency Management Services	Sanitary Disposal District	Schools	Community Colleges	Corporations
\$ 369,165 35,319 2,072 406,556	\$ 489,550 489,550	\$ 880,000 880,000	\$ 12,194,748 936,038 13,130,786	\$ 939,837 69,960 1,009,797	\$ 4,991,704 626,563 5,618,267
374,579 374,579 31,977	86,120 86,120 403,430	875,088 875,088 4,912	13,130,786 13,130,786	1,009,797 1,009,797	5,618,267 5,618,267
443,326 \$ 475,303	78,317 \$ 481,747	(19,071) \$(14,159)	<u></u>	 \$	 \$

Combining Schedule of Changes in Fiduciary Net Position - Continued Custodial Funds

Year ended June 30, 2020

	<u>To</u>	ownships	Auto License and Use Tax		Brucellosis and Tuberculosis Eradication	
Additions:						
Property and other County tax	\$	368,963	\$		\$	2,902
E911 surcharge State tax credits		19,487				 216
Office fees and collections		19,407				Z10
Auto licenses, use tax and postage			6	,054,967		
Assessments						
Miscellaneous Total additions		388,450	6	5,054,967		3,118
Deductions: Agency Remittances:						
To other funds				200,724		
To other governments		388,450	5	,617,685		3,118
Trusts paid out Total deductions		200 450		010 400		0.110
Total deductions		388,450	3	,818,409		3,118
Changes in net position				236,558		
Net position beginning of year, as restated				403,951		
Net position end of year	\$		\$	640,509	\$	

\$ \$ \$ 1,605,758 \$ \$	
110.400	242,490
 119,430	
1,418	
583336	27,565
583 336 1,418 1,725,188	270,055
538 13,633 1,725,188 2,695	 169,106
<u> </u>	169,106
15,055	105,100
45 336 (12,215) (2,695)	100,949
<u>37</u> 41 60,392 3,297	668,739
<u>\$ 82 \$ 377 \$ 48,177 \$ \$ 602 \$</u>	769,688

Combining Schedule of Changes in Fiduciary Net Position - Continued Custodial Funds

Year ended June 30, 2020

		Ground Water otection	A	Advance Tax		claimed roperty	
Additions: Property and other County tax E911 surcharge State tax credits Office fees and collections Auto licenses, use tax and postage Assessments Miscellaneous	\$	 	\$	 196,022	\$	 	
Total additions Deductions: Agency Remittances: To other funds To other governments Trusts paid out Total deductions				196,022 193,542 193,542		 	
Changes in net position				2,480			
Net position beginning of year, as restated		105,872		183,923		263	
Net position end of year	<u>\$</u>	105,872	\$	186,403	\$	263	

Unapportioned Tax		Ele	corder's ectronic isfer Fee		Total		
\$	302,270 302,270	\$	 2,821 2,821	\$	20,667,504 242,490 1,821,494 1,244,926 6,054,967 1,418 2,078,592 32,111,391		
	301,450 301,450 301,450		2,657 2,657 164		585,002 29,590,081 1,169,547 31,344,630 766,761		
<u> </u>	22 842	\$	224 388	<u> </u>	1,929,333 2,696,094		

Schedule of Revenues by Source and Expenditures by Function - All Governmental Fund Types

For the Last Ten Years

		2020		2019		2018		2017
Revenues:								
Property and other								
County tax	\$	9,596,352	\$	9,106,856	\$	9,116,742	\$	8,847,388
Interest and penalty on		27.002		# 0.000		40.400		
property tax		25,992		50,900		48,108		49,397
Intergovernmental Licenses and permits		7,769,106		7,388,718		6,580,382		7,158,661
Charges for service		3,630 927,089		5,063 1,110,545		13,846 1,016,842		13,450
Use of money and		921,009		1,110,545		1,010,042		897,112
property		194,694		198,218		120,307		92,676
Miscellaneous		309,663		158,300		288,223		186,012
Total	<u>\$</u>	<u> 18,826,526</u>	<u>\$</u>	<u>18,018,600</u>	\$	<u>17,184,450</u>	\$_	17,244,696
Expenditures:								
Operating:								
Public safety and								
legal services	\$	2,674,835	\$	2,540,385	\$	2,411,267	\$	2,396,521
Physical health and	,	,,	*	_, , =	Ψ	_, , ,	Ψ	2,550,521
social services		2,261,450		2,391,818		2,390,008		2,496,697
Mental health		608,398		490,620		641,007		641,079
County environment								•
and education		1,042,282		999,671		1,064,480		1,081,922
Roads and transportation		8,246,966		8,551,832		7,227,458		7,470,580
Governmental services to residents		650 405		(71.220		700.016		606.460
Administration		652,495		671,338		702,016		686,462
Debt service		1,499,236 152,902		1,288,447 154,928		1,283,345		1,436,738
Capital projects		250,839		1,042,806		156,682 773,425		153,241 466,643
Capital projects		250,039		1,0-12,000	-	113,743		700,043
Total	<u>\$</u>	17,389,403	<u>\$</u>	18,131,845	\$	16,649,688	<u>\$</u>	16,829,883

	2016	 2015		2014		2013		2012		2011
\$	8,348,078	\$ 8,479,693	\$	8,035,025	\$	8,131,171	\$	7,429,018	\$	7,403,977
	50,659 6,858,710 4,309 846,788	48,695 6,490,035 4,783 757,976		46,479 5,760,199 5,024 835,139		54,575 5,474,651 5,811 779,979		55,693 8,629,144 8,495 758,616		55,069 6,792,858 24,594 730,090
	97,926 211,196	 125,259 482,189		114,140 262,782	· · · · · · · · · · · · · · · · · · ·	105,054 150,001		113,341 276,272		116,743 233,075
<u>\$</u>	16,417,666	\$ 16,388,630	<u>\$</u>	15,058,788	<u>\$</u>	14,701,242	<u>\$</u>	17,270,579	<u>\$</u>	15,356,406
\$	2,156,289	\$ 1,979,773	\$	1,846,867	\$	1,903,730	\$	1,821,620	\$	1,790,287
	2,415,078 687,398	2,626,018 912,983		2,448,405 612,980		2,417,483 609,472		2,439,827 2,159,816		2,477,501 1,648,364
	1,168,246 7,119,529	1,159,816 7,457,601		938,996 7,123,932		915,362 6,218,193		940,823 7,385,121		846,583 6,628,529
	631,244 1,248,449 154,542 1,413,454	 554,328 1,285,875 246,680 234,532		540,723 1,161,701 243,155 244,851		516,699 1,273,577 1,624,260 240,784		512,286 1,103,811 245,060 584,875		494,213 1,136,314 245,370 1,339,714
<u>\$</u>	16,994,229	\$ 16,457,606	\$	15,161,610	\$_	15,719,560	\$	17,193,239	\$	16,606,875

Schedule of Expenditures of Federal Awards

Year ended June 30, 2020

Grantor/Program	CFDA Number	Agency or Pass-through Number	Program <u>Expenditures</u>		
Direct: U.S. Department of Justice: State Criminal Alien Assistance Program Total direct	16.606		\$ 8,403 8,403		
Indirect: U.S. Department of Agriculture: Iowa Department of Human Services: State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	FY2020	4,223		
Iowa Natural Resources Conservation Service: Emergency Watershed Protection Program	10.923	NR206114XXXXC020	514,338		
U.S. Department of Housing and Urban Development Iowa Economic Development Authority: Community Development Block Grants/States Program and Non-Entitlement Grants in Hawaii		#17 CRLET-001	35,954		
U.S. Department of Health and Human Services: Iowa Department of Elder Affairs: Elderbridge Area Agency on Aging: Special Programs for the Aging - Title III, Part B - Grants for Supportive Services and Senior Citizens	93.044		6,809		
Iowa Department of Public Health: Public Health Emergency Preparedness	93.074		14,930		
Family Planning - Services	93.217	5889FP02	62,487		
Immunization Grants	93.268	5880I422	6,457		
Buena Vista, Crawford, and Sac Counties Community Empowerment Area: Child Care and Development Block Grant	93.558		16,660		
Harrison, Monona, Shelby Empowerment					
Area Board: Child Care and Development Block Grant	93.575		13,439		
Cass Empowerment Area Board: Child Care and Development Block Grant	93.575		4,392 17,831		
Maternal and Child Health Services Block Grant to the States	93.994	5889MH05	59,820		

Schedule of Expenditures of Federal Awards - Continued

Year ended June 30, 2020

Grantor/Program	CFDA Number	Agency or Pass-through Number	Program Expenditures
Indirect (continued):			
Iowa Department of Human Services: Human Services Administrative Reimbursements Iowa Child Abuse Prevention Program Prevent Child Abuse Iowa	93.556 93.556		\$ 39,814 41,014
Refugee and Entrant Assistance - State Administered Programs Child Care Mandatory and Matching Funds	93.566		12
of the Child Care and Development Fund Foster Care - Title IV-E Adoption Assistance Social Services Block Grant Children's Health Insurance Program Medical Assistance Program	93.596 93.658 93.659 93.667 93.767 93.778	FY2020 FY2020 FY2020 FY2020 FY2020 FY2020	1,036 1,532 515 1,275 30 6,969
Total indirect			791,892
Total	•		<u>\$ 800,295</u>

Basis of Presentation - The accompanying Schedule of Expenditures of Federal Awards (Schedule) includes the federal award activity of Crawford County under programs of the federal government for the year ended June 30, 2020. The information in this Schedule is presented in accordance with the requirements of Title 2, U.S. Code of Federal Regulations, Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Crawford County, it is not intended to and does not present the financial position, changes in financial position or cash flows of Crawford County.

Summary of Significant Accounting Policies - Expenditures reported in the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles in OMB Circular A-87, Cost Principles for State, Local and Indian Tribal Governments, or the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

<u>Indirect Cost Rate</u> - Crawford County has elected not to use the 10% de minimis indirect cost rate as allowed under the Uniform Guidance.

<u>Subrecipients</u> - No federal grant awards were passed through to subrecipients during the year ended June 30, 2020.

COMMENTS AND RECOMMENDATIONS

Gronewold, Bell, Kyhnn & Co. P.C. CERTIFIED PUBLIC ACCOUNTANTS: BUSINESS AND FINANCIAL CONSULTANTS

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MARK D. KYHNN KENNETH P. TEGELS CHRISTOPHER J. NELSON DAVID A. GINTHER

Independent Auditor's Report on Internal Control over Financial Reporting
and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Officials of Crawford County, Iowa Denison, Iowa

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Governmental Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Crawford County, Iowa, as of and for the year ended June 30, 2020, and the related notes to financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated March 22, 2021.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Crawford County's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Crawford County's internal control. Accordingly, we do not express an opinion on the effectiveness of Crawford County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the County's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

To the Officials of Crawford County, Iowa

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Crawford County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing</u> Standards.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2020 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

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Atlantic, Iowa March 22, 2021

Gronewold, Bell, Kyhnn & Co. P.C. CERTIFIED PUBLIC ACCOUNTANTS: BUSINESS AND FINANCIAL CONSULTANTS

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Mark D. Kyhnn Kenneth P. Tegels Christopher J. Nelson David A. Ginther

Independent Auditor's Report on Compliance for Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance

To the Officials of Crawford County, Iowa Denison, Iowa

Report on Compliance for Each Major Federal Program

We have audited Crawford County's compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) <u>Compliance Supplement</u> that could have a direct and material effect on the County's major federal program for the year ended June 30, 2020. The County's major federal program is identified in Part I of the accompanying Schedule of Findings and Questioned Costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the County's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, and the audit requirements of Title 2, U.S. Code of Federal Regulations, Part 200 Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the County's compliance.

Opinion on the Major Federal Program

In our opinion, Crawford County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2020.

To the Officials of Crawford County, Iowa

Report on Internal Control Over Compliance

Management of Crawford County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance such that there is a reasonable possibility material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

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Atlantic, Iowa March 22, 2021

Schedule of Findings and Questioned Costs

Year ended June 30, 2020

Part I: Summary of the Independent Auditor's Results:

- (a) Unmodified opinions were issued on the financial statements prepared in accordance with accounting principles generally accepted in the United States of America.
- (b) The audit did not disclose any significant deficiencies or material weaknesses in internal control over financial reporting.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.
- (d) The audit did not disclose any material weaknesses or significant deficiencies in internal control over the major program.
- (e) An unmodified opinion was issued on compliance with requirements applicable to the major program.
- (f) The audit did not disclose any audit findings which are required to be reported in accordance with the Uniform Guidance, Section 200.516.
- (g) The major program was CFDA Number 10.923 Emergency Watershed Protection Program.
- (h) The dollar threshold used to distinguish between Type A and Type B programs was \$750,000.
- (i) Crawford County did not qualify as a low-risk auditee.

Schedule of Findings and Questioned Costs

Year ended June 30, 2020

Part II: Findings Related to the Financial Statements

INTERNAL CONTROL DEFICIENCIES:

No matters were reported.

INSTANCES OF NON-COMPLIANCE:

No matters were reported.

Part III: Findings and Questioned Costs For Federal Awards:

INTERNAL CONTROL DEFICIENCIES:

No matters were noted.

INSTANCES OF NONCOMPLIANCE:

No matters were noted.

Part IV: Other Findings Related to Required Statutory Reporting

- 20-IV-A <u>Certified Budget</u>: Disbursements during the year ended June 30, 2020 did not exceed the amounts budgeted in any function.
- 20-IV-B <u>Questionable Expenditures</u>: No expenditures were noted that meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- 20-IV-C <u>Travel Expense</u>: No expenditures of County money for travel expenses of spouses of County officials or employees were noted.
- 20-IV-D <u>Business Transactions</u>: No business transactions between the County and County officials or employees were noted.
- 20-IV-E Restricted Donor Activity: No transactions were noted between the County, County officials, County employees and restricted donors in compliance with Chapter 68B of the Code of Iowa.
- 20-IV-F <u>Bond Coverage</u>: Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that coverage is adequate for current operations.
- 20-IV-G <u>Board Minutes</u>: No transactions were found that we believe should have been approved in the Board minutes but were not.

Schedule of Findings and Questioned Costs

Year ended June 30, 2020

Part III: Other Findings Related to Required Statutory Reporting - Continued

- 20-IV-H <u>Deposits and Investments</u>: No instances of non-compliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the County's investment policy were noted.
- 20-IV-I Resource Enhancement and Protection Certification: The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).
- 20-IV-J <u>County Emergency Management Commission</u>: The Crawford County Emergency Management Commission is operated under the authority of the Code of Iowa and serves as an agency of the State of Iowa. This fund is administered by a board separate and distinct from County operations and, consequently, is not included in the County's financial statements.

Disbursements during the year ended June 30, 2020 did not exceed the amounts budgeted.

* * *